

Integrated Impact Assessment Report for Clinical Commissioning Policies

Policy Reference Number	1605		
Policy Title	Bendamustine with rituximab for first line treatment of advanced indolent non-Hodgkin's lymphoma Proposal <u>for routine commission</u> (ref A3.1)		
Lead Commissioner	Lisa Jordan	Clinical Lead	Susan Taylor
Finance Lead	Jacqui Low	Analytical Lead	Jacqui Low

Integrated Impact Assessment – Index

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About this Impact Assessment: instructions for completion and explanatory notes

- Each section is divided into themes.
- Each theme sets out a number of questions.
- All questions are answered by selecting a drop down option or including free text.
- Free text boxes are provided to enable succinct relevant commentary to be added which explains the rationale for response or assumption. Please limit responses to 3 sentences of explanatory text.
- Data in this document is either drawn from one of the relevant policy documents or a source for the information is provided.
- Where assumptions are included where data is not available, this is specified.

Section A - Activity Impact

A1 Current Patient Population & Demography / Growth

<p>A1.1 Prevalence of the disease/condition.</p>	<p>The incidence of NHL in the UK in 2014 was 13,605 cases and there were 4,801 deaths (Cancer Research UK 2016). Age-specific incidence is seen to rise from 50-54 years onwards and median age at diagnosis is 70+ years. This policy relates to the first-line use of bendamustine with rituximab (BR) to treat advanced, indolent cases of NHL. BR is an unlicensed medicine for this indication which was previously made available for use in this indication through the Cancer Drugs Fund (CDF). The best source of likely activity related to this policy is the CDF (because registry data does not hold data on advanced, indolent cases), which indicates that approximately 933 patients per year are likely to be eligible for and receive treatment.</p> <p><i>Source: Policy Proposition, Section 6 (taken from CDF Utilisation Data, 2016/17)</i></p>
<p>A1.2 Number of patients currently eligible for the treatment according to the proposed policy commissioning criteria.</p>	<p>933</p> <p><i>Source: Policy Proposition, Section 6 (taken from CDF Utilisation Data, 2016/17)</i></p>
<p>A1.3 Age group for which the treatment is proposed according to the policy commissioning criteria.</p>	<p><u>All ages</u></p>
<p>A1.4 Age distribution of the patient population eligible according to the proposed policy commissioning criteria</p>	<p>Not applicable</p>

A1.5 How is the population currently distributed geographically?	<u>Evenly</u>											
A2 Future Patient Population & Demography												
A2.1 Projected changes in the disease/condition epidemiology, such as incidence or prevalence (prior to applying the new policy) in 2, 5, and 10 years?	<u>Increasing</u> Incidence is stable yet prevalence is increasing due to increased survival. The condition is more prevalent in adults aged over 50 years and therefore the activity growth assumptions for this policy reflect ONS average population growth for this age range (i.e 50 plus). <i>Source: Policy Proposition section 6</i>											
A2.2 Are there likely to be changes in demography of the patient population and would this impact on activity/outcomes?	<u>No</u>											
A2.3 Expected net increase or decrease in the number of patients who will be eligible for treatment, according to the proposed policy commissioning criteria, per year in years 2-5 and 10?	<table border="1" data-bbox="1088 943 1599 1211"> <tr> <td>YR2 +/-</td> <td>32</td> </tr> <tr> <td>YR3 +/-</td> <td>47</td> </tr> <tr> <td>YR4 +/-</td> <td>62</td> </tr> <tr> <td>YR5 +/-</td> <td>76</td> </tr> <tr> <td>YR10 +/-</td> <td>127</td> </tr> </table> <i>Source: Policy Proposition section 6/ other</i>		YR2 +/-	32	YR3 +/-	47	YR4 +/-	62	YR5 +/-	76	YR10 +/-	127
YR2 +/-	32											
YR3 +/-	47											
YR4 +/-	62											
YR5 +/-	76											
YR10 +/-	127											

A3 Activity	
A3.1 What is the purpose of new policy?	<u>Confirm routine commissioning position of an additional new treatment</u>
A3.2 What is the annual activity associated with the existing pathway for the eligible population?	933 <i>Source: Policy Proposition, Section 6 (taken from CDF Utilisation Data, 2016/17)</i>
A3.3 What is the estimated annual activity associated with the proposed policy proposition pathway for the eligible population?	933 <i>Source: Policy Proposition, Section 6 (taken from CDF Utilisation Data, 2016/17)</i>
A3.4 What is the estimated annual activity associated with the next best alternative comparator pathway for the eligible population? If the only alternative is the existing pathway, please state 'not applicable' and move to A4.	933 <i>Source: Policy Proposition, Section 6 (taken from CDF Utilisation Data, 2016/17)</i>
A4 Existing Patient Pathway	
A4.1 Existing pathway: Describe the relevant currently routinely commissioned: <ul style="list-style-type: none"> • Treatment or intervention • Patient pathway 	In most cases of advanced, indolent NHL treatment will only be started when symptoms develop or the disease begins to change. Where treatment is required, chemotherapy is the main option and this is usually given in combination. Most combination chemotherapy for this indication

<ul style="list-style-type: none"> • Eligibility and/or uptake estimates. 	<p>involves rituximab, with common combinations being: (i) R-CHOP (cyclophosphamide, doxorubicin, vincristine, prednisolone and rituximab); and (ii) R-CVP (cyclophosphamide, vincristine, prednisolone and rituximab). Chlorambucil ± rituximab may be given to people who are unsuitable for R-CHOP/R-CVP regimens. The clinical management of patients with advanced, indolent NHL is highly individualised and the choice of treatment available to each patient is dependent on a range of clinical factors including health status of the patient, grade and stage of the cancer and tolerability. BR is another potential first-line treatment for cases of advanced, indolent NHL which was previously available as an unlicensed treatment for this indication through the Cancer Drugs Fund.</p> <p><i>Source: Policy Proposition, Section 3</i></p>
<p>A4.2. What are the current treatment access and stopping criteria?</p>	<p>The decision to select the patient for treatment with BR must be made by either the haematology multi-disciplinary team or lymphoma multi-disciplinary team, and the patient. The first cycle must be prescribed by a consultant specialist specifically trained and accredited in the use of systemic anti-cancer therapy. No stopping criteria currently identified.</p> <p><i>Source: Policy Proposition, Section 9</i></p>
<p>A4.3 What percentage of the total eligible population is expected to:</p> <ol style="list-style-type: none"> Be clinically assessed for treatment Be considered to meet an exclusion criteria following assessment Choose to initiate treatment Comply with treatment Complete treatment? 	<p>If not known, please specify Click here to enter text.</p> <ol style="list-style-type: none"> 100% 0 100% 100% 100% <p><i>Source: Policy Working Group</i></p>

A5 Comparator (next best alternative treatment) Patient Pathway

(NB: comparator/next best alternative does not refer to current pathway but to an alternative option)

A5.1 Next best comparator:

Is there another 'next best' alternative treatment which is a relevant comparator?

If yes, describe relevant

- Treatment or intervention
- Patient pathway
- Actual or estimated eligibility and uptake

Yes

A range of treatments are currently available and are commissioned. Most combination chemotherapy for this indication involves rituximab, with common combinations being: (i) R-CHOP (cyclophosphamide, doxorubicin, vincristine, prednisolone and rituximab); and (ii) R-CVP (cyclophosphamide, vincristine, prednisolone and rituximab). Chlorambucil ± rituximab may be given to people who are unsuitable for R-CHOP/R-CVP regimens. The clinical management of patients with advanced, indolent NHL is highly individualised and the choice of treatment available to each patient is dependent on a range of clinical factors including health status of the patient, grade and stage of the cancer and tolerability. This means that there is not a single standard of care.

Source: Policy Working Group

A5.2 What percentage of the total eligible population is estimated to:

- Be clinically assessed for treatment
- Be considered to meet an exclusion criteria following assessment
- Choose to initiate treatment
- Comply with treatment
- Complete treatment?

- 100%
- 0
- 100%
- 100%
- 100%

Source: Policy Working Group

A6 New Patient Pathway

A6.1 What percentage of the total eligible population is expected to:

- a) Be clinically assessed for treatment
- b) Be considered to meet an exclusion criteria following assessment
- c) Choose to initiate treatment
- d) Comply with treatment
- e) Complete treatment?

- a) 100%
- b) 0

- c) 100%
- d) 100%
- e) 100%

Source:

A6.2 Specify the nature and duration of the proposed new treatment or intervention.

One off

6 cycles of 2 day treatments (day 1 + day 2 x 6 - Bendamustine + Rituximab on day 1 and Bendamustine on day 2)

Source: Policy Proposition, Section 7)

A7 Treatment Setting

A7.1 How is this treatment delivered to the patient?

Emergency/Urgent care attendance	<input type="checkbox"/>
Acute Trust: inpatient	<input type="checkbox"/>
Acute Trust: day patient	<input checked="" type="checkbox"/>
Acute Trust: outpatient	<input type="checkbox"/>
Mental Health provider: inpatient	<input type="checkbox"/>
Mental Health provider: outpatient	<input type="checkbox"/>

	<table border="1"> <tr> <td data-bbox="1084 97 1637 156">Community setting</td> <td data-bbox="1637 97 1713 156"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1084 156 1637 215">Homecare</td> <td data-bbox="1637 156 1713 215"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1084 215 1637 274">Other</td> <td data-bbox="1637 215 1713 274"><input type="checkbox"/></td> </tr> </table>	Community setting	<input type="checkbox"/>	Homecare	<input type="checkbox"/>	Other	<input type="checkbox"/>
Community setting	<input type="checkbox"/>						
Homecare	<input type="checkbox"/>						
Other	<input type="checkbox"/>						
A7.2 What is the current number of contracted providers for the eligible population by region?	Chemotherapy can be prescribed and delivered at any provider commissioned by NHS England; this includes Cancer Centres, Teaching Hospitals and District General Hospitals.						
A7.3 Does the proposition require a change of delivery setting or capacity requirements?	<p><u>No</u></p> <p>The additional activity required to be delivered is small and can be accommodated within Chemotherapy Unit capacity. The treatment has previously been available to patients through the CDF, so units are familiar with the treatment and the capacity required to deliver care.</p> <p><i>Source: Policy Proposition Section 6</i></p>						
A8 Coding							
<p>A8.1 Specify the datasets used to record the new patient pathway activity.</p> <p>*expected to be populated for all commissioned activity</p>	<table border="1"> <tr> <td data-bbox="1084 1150 1753 1209">Aggregate Contract Monitoring *</td> <td data-bbox="1753 1150 1850 1209"><input checked="" type="checkbox"/></td> </tr> <tr> <td data-bbox="1084 1209 1753 1268">Patient level contract monitoring</td> <td data-bbox="1753 1209 1850 1268"><input checked="" type="checkbox"/></td> </tr> <tr> <td data-bbox="1084 1268 1753 1327">Patient level drugs dataset</td> <td data-bbox="1753 1268 1850 1327"><input checked="" type="checkbox"/></td> </tr> </table>	Aggregate Contract Monitoring *	<input checked="" type="checkbox"/>	Patient level contract monitoring	<input checked="" type="checkbox"/>	Patient level drugs dataset	<input checked="" type="checkbox"/>
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National Return**	<input type="checkbox"/>															
Clinical Database**	<input checked="" type="checkbox"/>															
Other**	<input type="checkbox"/>															
<p>A8.2 Specify how the activity related to the new patient pathway will be identified.</p>	<table border="1"> <tr> <td>OPCS v4.8</td> <td><input checked="" type="checkbox"/></td> </tr> <tr> <td>ICD10</td> <td><input checked="" type="checkbox"/></td> </tr> <tr> <td>Treatment function code</td> <td><input type="checkbox"/></td> </tr> <tr> <td>Main Speciality code</td> <td><input type="checkbox"/></td> </tr> <tr> <td>HRG</td> <td><input type="checkbox"/></td> </tr> <tr> <td>SNOMED</td> <td><input type="checkbox"/></td> </tr> <tr> <td>Clinical coding / terming methodology used by clinical profession</td> <td><input type="checkbox"/></td> </tr> </table>	OPCS v4.8	<input checked="" type="checkbox"/>	ICD10	<input checked="" type="checkbox"/>	Treatment function code	<input type="checkbox"/>	Main Speciality code	<input type="checkbox"/>	HRG	<input type="checkbox"/>	SNOMED	<input type="checkbox"/>	Clinical coding / terming methodology used by clinical profession	<input type="checkbox"/>	
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<p>A8.3 Identification Rules for Drugs: How are drug costs captured?</p>	<p><u>Already specified in current NHS England Drugs List document</u></p> <p>Bendamustine – Cancer</p>															

	Rituximab - Cancer						
A8.4 Identification Rules for Devices: How are device costs captured?	<u>Not applicable</u>						
A8.5 Identification Rules for Activity: How are activity costs captured?	<u>Already correctly captured by an existing specialised service line (NCBPS code within the PSS Tool)</u> NCBPS01C Chemotherapy						
A9 Monitoring							
A9.1 Contracts Specify any new or revised data flow or data collection requirements, needed for inclusion in the NHS Standard Contract Information Schedule.	<u>None</u>						
A9.2 Excluded Drugs and Devices (not covered by the Zero Cost Model) For treatments which are tariff excluded drugs or devices not covered by the Zero Cost Model, specify the pharmacy or device monitoring required, for example reporting or use of prior approval systems.	<table border="1"> <tr> <td>Drugs or Device MDS</td> <td><input checked="" type="checkbox"/></td> </tr> <tr> <td>Blueteq</td> <td><input type="checkbox"/></td> </tr> <tr> <td>Other prior approval</td> <td><input type="checkbox"/></td> </tr> </table>	Drugs or Device MDS	<input checked="" type="checkbox"/>	Blueteq	<input type="checkbox"/>	Other prior approval	<input type="checkbox"/>
Drugs or Device MDS	<input checked="" type="checkbox"/>						
Blueteq	<input type="checkbox"/>						
Other prior approval	<input type="checkbox"/>						
A9.3 Business intelligence Is there potential for duplicate reporting?	<u>No</u>						

<p>A9.4 Contract monitoring Is this part of routine contract monitoring?</p>	<p><u>Yes</u> : ACM and Drug MDS</p>
<p>A9.5 Dashboard reporting Specify whether a dashboard exists for the proposed intervention?</p>	<p><u>No</u> Not required.</p>
<p>A9.6 NICE reporting Are there any directly applicable NICE or equivalent quality standards which need to be monitored in association with the new policy?</p>	<p><u>No</u></p>
<p>Section B - Service Impact</p>	
<p>B1 Service Organisation</p>	
<p>B1.1 Describe how the service is currently organised? (i.e. tertiary centres, networked provision etc)</p>	<p>Chemotherapy can be prescribed and delivered at any provider commissioned by NHS England; this includes Cancer Centres, Teaching Hospitals and District General Hospitals in line with the policy proposition.</p> <p><i>Source: Policy Proposition, Section 7</i></p>
<p>B1.2 Will the proposition change the way the commissioned service is organised?</p>	<p><u>No</u></p>
<p>B1.3 Will the proposition require a new approach to the organisation of care?</p>	<p><u>No change to delivery of care</u></p>

B2 Geography & Access

B2.1 Where do current referrals come from?

GP	<input type="checkbox"/>
Secondary care	<input checked="" type="checkbox"/>
Tertiary care	<input checked="" type="checkbox"/>
Other	<input type="checkbox"/>

B2.2 What impact will the new policy have on the sources of referral?

No impact

Source: Policy Working Group

B2.3 Is the new policy likely to improve equity of access?

Increase

Source: Policy Working Group

B2.4 Is the new policy likely to improve equality of access and/or outcomes?

Increase

Source: Policy Working Group

B3 Implementation

B3.1 Will commissioning or provider action be required before implementation of the proposition can occur?

No action required

<p>B3.2 Time to implementation: Is a lead-in time required prior to implementation?</p>	<p><u>No</u></p>
<p>B3.3 Time to implementation: If lead-in time is required prior to implementation, will an interim plan for implementation be required?</p>	<p><u>No - go to B3.4</u></p>
<p>B3.4 Is a change in provider physical infrastructure required?</p>	<p><u>No</u></p>
<p>B3.5 Is a change in provider staffing required?</p>	<p><u>No</u></p>
<p>B3.6 Are there new clinical dependency and/or adjacency requirements that would need to be in place?</p>	<p><u>No</u></p>
<p>B3.7 Are there changes in the support services that need to be in place?</p>	<p><u>No</u></p>
<p>B3.8 Is there a change in provider and/or inter-provider governance required? (e.g. ODN arrangements / prime contractor)</p>	<p><u>No</u></p>
<p>B3.9 Is there likely to be either an increase or decrease in the number of commissioned providers? If yes, specify the current and estimated number of providers required in each region</p>	<p><u>No change</u></p>

B3.10 Specify how revised provision will be secured by NHS England as the responsible commissioner.

Publication and notification of new policy	<input checked="" type="checkbox"/>
Market intervention required	<input type="checkbox"/>
Competitive selection process to secure increase or decrease provider configuration	<input type="checkbox"/>
Price-based selection process to maximise cost effectiveness	<input type="checkbox"/>
Any qualified provider	<input type="checkbox"/>
National Commercial Agreements e.g. drugs, devices	<input type="checkbox"/>
Procurement	<input type="checkbox"/>
Other	<input type="checkbox"/>

B4 Place-based Commissioning

B4.1 Is this service currently subject to, or planned for, place-based commissioning arrangements? (e.g. future CCG lead, devolved commissioning arrangements, STPs)

No

Section C - Finance Impact

C1 Tariff/Pricing

C1.1 How is the service contracted and/or charged?
Only specify for the relevant section of the patient pathway

Drugs	Not separately charged – part of local or national tariffs	<input type="checkbox"/>
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		Excluded from tariff – pass through	<input checked="" type="checkbox"/>	
		Excluded from tariff - other	<input type="checkbox"/>	
	Devices		Not separately charged – part of local or national tariffs	<input type="checkbox"/>
			Excluded from tariff (excluding ZCM) – pass through	<input type="checkbox"/>
			Excluded from tariff (excluding ZCM) – other	<input type="checkbox"/>
			Via Zero Cost Model	<input type="checkbox"/>
	Activity		Paid entirely by National Tariffs	<input checked="" type="checkbox"/>
			Paid entirely by Local Tariffs	<input type="checkbox"/>
			Partially paid by National Tariffs	<input type="checkbox"/>
			Partially paid by Local Tariffs	<input type="checkbox"/>
			Part/fully paid under a Block arrangement	<input type="checkbox"/>
			Part/fully paid under Pass-Through arrangements	<input type="checkbox"/>
			Part/fully paid under Other arrangements	<input type="checkbox"/>
	C1.2 Drug Costs Where not included in national or local tariffs, list each drug or combination, dosage, quantity, list price including VAT if applicable and any other key information e.g. Chemotherapy Regime. NB discounted prices or local prices must not be included as these are subject to commercial confidentiality and must not be disclosed.	Rituximab (375mg/m ² day 1 of cycle) = £1,466.88 Bendamustine (90mg/m ² days 1 and 2 of cycle) = £53.70 Drug cost per cycle = £1,574.28 Treatment is delivered over 6 cycles. Drug cost over course of treatment (6 cycles) = £9,445.68		
C1.3 Device Costs Where not included in national or local tariff, list each element of the excluded device, quantity, list or expected price including VAT if	Not applicable			

applicable and any other key information.
 NB: Discounted prices or local prices must not be included as these are subject to commercial confidentiality and must not be disclosed.

C1.4 Activity Costs covered by National Tariffs
 List all the HRG codes, HRG descriptions, national tariffs (excluding MFF), volume and other key costs (e.g. specialist top up %)

(NHSE) Chemotherapy Delivery 1st - SB13Z x 1 (£299 x 1) = £299
 (NHSE) Chemotherapy Delivery Subsequent - SB15 x 11 (£299 x 11) = £3,289
 (CCG) Outpatient Attendances - WF01A 303 x 6 (£109 x 6) = £654
 = £4,242

C1.5 Will a prior approval mechanism be used to support implementation of the new policy that will require provider compliance to secure reimbursement?

No

C2 Average Cost per Patient

C2.1 What is the estimated cost per patient to NHS England, in years 1-5, including follow-up where required?

YR1	13,392
YR2	13,392
YR3	13,392
YR4	13,392
YR5	13,392

Are there any changes expected in year 6-10 which would impact the model?

If yes, please specify:
 No

C3 Overall Cost Impact of this Policy to NHS England

C3.1 Specify the budget impact of the proposal on NHS England in relation to the relevant pathway.	<p><u>Cost pressure</u></p> <p>Year 1 £1,843,556 Year 2 £1,874,246 Year 5 £1,957,545</p>
C3.2 If the budget impact on NHS England cannot be identified set out the reasons why this cannot be measured.	Not applicable
C3.3 If the activity is subject to a change of commissioning responsibility, from CCG to NHS England, has a methodology for the transfer of funds been identified, and calculated?	Not applicable
<p>C4 Overall cost impact of this policy to the NHS as a whole</p>	
C4.1 Specify the budget impact of the proposal on other parts of the NHS.	<p>Budget impact for CCGs: <u>No impact on CCGs</u> : <u>No impact on providers</u></p>
C4.2 Taking into account responses to C3.1 and C4.1, specify the budget impact to the NHS as a whole.	<p><u>Cost pressure</u></p> <p>Year 1 £1,843,556 Year 2 £1,874,246 Year 5 £1,957,545</p>

C4.3 Where the budget impact is unknown set out the reasons why this cannot be measured	Not applicable
C4.4 Are there likely to be any costs or savings for non-NHS commissioners and/or public sector funders?	<u>No</u>
C5 Funding	
C5.1 Where a cost pressure is indicated, state known source of funds for investment, where identified, e.g. decommissioning less clinically or cost-effective services.	CPAG prioritisation reserve
C6 Financial Risks Associated with Implementing this Policy	
C6.1 What are the material financial risks to implementing this policy?	There are no significant financial risks, robust financial modelling has been undertaken.
C6.2 How can these risks be mitigated?	Not applicable.
C6.3 What scenarios (differential assumptions) have been explicitly tested to generate best case, worst case and most likely total cost scenarios?	Patient cohort numbers taken from CDF utilisation data for number of patients suitable for treatment. The number of patients could be higher if treatment has not been administered through CDF.
C6.4 What scenario has been approved and why?	See section C6.3.
C7 Value for Money	

C7.1 What published evidence is available that the treatment is cost effective as evidenced in the evidence review?	<u>There is no published evidence of cost-effectiveness</u>															
C7.2 Has other data been identified through the service specification development relevant to the assessment of value for money?	<table border="1"> <tr> <td data-bbox="1088 292 2056 384">Available pricing data suggests the treatment is equivalent cost compared to current/comparator treatment</td> <td data-bbox="2063 292 2130 384"><input checked="" type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 384 2056 477">Available pricing data suggests the treatment is lower cost compared to current/comparator treatment</td> <td data-bbox="2063 384 2130 477"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 477 2056 569">Available clinical practice data suggests the new treatment has the potential to improve value for money</td> <td data-bbox="2063 477 2130 569"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 569 2056 624">Other data has been identified</td> <td data-bbox="2063 569 2130 624"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 624 2056 678">No data has been identified</td> <td data-bbox="2063 624 2130 678"><input type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 678 2056 770">The data supports a high level of certainty about the impact on value</td> <td data-bbox="2063 678 2130 770"><input checked="" type="checkbox"/></td> </tr> <tr> <td data-bbox="1088 770 2056 863">The data does not support a high level of certainty about the impact on value</td> <td data-bbox="2063 770 2130 863"><input type="checkbox"/></td> </tr> </table>		Available pricing data suggests the treatment is equivalent cost compared to current/comparator treatment	<input checked="" type="checkbox"/>	Available pricing data suggests the treatment is lower cost compared to current/comparator treatment	<input type="checkbox"/>	Available clinical practice data suggests the new treatment has the potential to improve value for money	<input type="checkbox"/>	Other data has been identified	<input type="checkbox"/>	No data has been identified	<input type="checkbox"/>	The data supports a high level of certainty about the impact on value	<input checked="" type="checkbox"/>	The data does not support a high level of certainty about the impact on value	<input type="checkbox"/>
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C8 Cost Profile																
C8.1 Are there non-recurrent capital or revenue costs associated with this policy?	<u>No</u>															
C8.2 If yes, confirm the source of funds to meet these costs.	Not applicable															