Clinical Commissioning Policy Proposition:
Infliximab for Progressive Pulmonary Sarcoidosis
Prepared by NHS England Specialised Services Clinical Reference Group for A01 Specialised Respiratory

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1 Executive Summary

Equality Statement
Promoting equality and addressing health inequalities are at the heart of NHS England’s values. Throughout the development of the policies and processes cited in this document, we have:

- Given due regard to the need to eliminate discrimination, harassment and victimisation, to advance equality of opportunity, and to foster good relations between people who share a relevant protected characteristic (as cited under the Equality Act 2010) and those who do not share it; and
- Given regard to the need to reduce inequalities between patients in access to, and outcomes from healthcare services and to ensure services are provided in an integrated way where this might reduce health inequalities.

Plain Language Summary

About Progressive Pulmonary Sarcoidosis
Sarcoidosis is a condition where cells in the body clump together to make small lumps called granulomas. When the lungs are affected, it is called pulmonary sarcoidosis. Progressive pulmonary sarcoidosis occurs when the condition does not respond to the usual treatments.

About current treatments
Most patients with sarcoidosis do not require treatment and often make a full recovery. However around a third of patients have more serious disease involving different organs and require therapies such as steroids and drugs that suppress the immune system.

About the new treatment
Infliximab is a type of drug which works by neutralising the effect of a chemical called tumour necrosis factor – alpha which is released during an immune response.
What we have decided

NHS England has carefully reviewed the evidence to treat progressive pulmonary sarcoidosis with Infliximab. We have concluded that there is not enough evidence to make the treatment available at this time.
2 Introduction

This document describes the evidence that has been considered by NHS England in formulating a proposal to not routinely commission Infliximab for progressive pulmonary sarcoidosis.

For the purpose of consultation NHS England invites views on the evidence and other information that has been taken into account as described in this policy proposition.

A final decision as to whether Infliximab for progressive pulmonary sarcoidosis will be not routinely commissioned will be made by NHS England following a recommendation from the Clinical Priorities Advisory Group.

3 Proposed Intervention and Clinical Indication

Sarcoidosis is a systemic granulomatous disease of unknown aetiology characterised by multi-organ involvement. Almost 90% of patients have pulmonary involvement but many of these will also show involvement of other organs, typically, skin and eyes (uveitis). Less commonly the central nervous system and heart are involved but these usually are organ- and life- threatening and will almost always require treatment. Most patients have a benign disease course but the exact number of patients who spontaneously remit is unknown. The long-term effects of treatment on the natural history of disease are also unclear. End-stage respiratory disease occurs in a small number of patients. Overall mortality in sarcoidosis is 1-5% usually due to pulmonary, cardiac or neurological involvement and their complications.

Oral corticosteroids are the first line therapy for patients with progressive disease or end-organ dysfunction, with a maintenance dose for a period of 6-24 months. Other immunosuppressive or anti-inflammatory treatments are considered when corticosteroids fail to control disease progression, or when corticosteroids are contraindicated (typically when patients also have diabetes mellitus and
osteoporosis), and if side effects are intolerable. Azathioprine and Methotrexate are the second line drugs of choice. Severe fibrotic pulmonary sarcoidosis may necessitate lung transplantation.

Infliximab has been used by some clinicians in the treatment of progressive pulmonary and extra-pulmonary sarcoidosis that does not respond to first or second line treatment. Infliximab is a monoclonal antibody that binds to tumour necrosis factor alpha (TNF-α) and inhibits its functional activity. It is currently licensed as a treatment for other immune-mediated diseases such as rheumatoid arthritis and Crohn’s disease. However, Infliximab does not have a license or marketing authorisation for sarcoidosis.

A review of the current literature for Infliximab in the treatment of progressive pulmonary sarcoidosis has been carried out and informs the development of this clinical commissioning policy.

4 Definitions

Sarcoidosis is a systemic granulomatous disease of unknown aetiology characterised by multi-organ involvement.

Progressive pulmonary sarcoidosis refers to sarcoidosis affecting the lungs which is progressively worsening, despite first and second line treatments.

Sub-optimally treated progressive pulmonary sarcoidosis refers to sarcoidosis which is progressive in part because usual treatment cannot be used as the side effects are intolerable, organ-threatening or contra-indicated.

Extra-pulmonary sarcoidosis refers to sarcoidosis affecting organs other than the lungs. Having extra-pulmonary sarcoidosis does not preclude co-presence of pulmonary sarcoidosis.

Infliximab is a chimeric monoclonal antibody against tumour necrosis factor alpha (TNF-α).

5 Aims and Objectives

This policy proposition considered: the clinical circumstances in which NHS England
might commission and fund the use of Infliximab in the treatment of progressive pulmonary sarcoidosis.

The objectives were to:

- Assess the evidence for the clinical effectiveness, safety and cost effectiveness of Infliximab in the treatment of progressive pulmonary sarcoidosis.
- Clarify the commissioning position of NHS England and ensure equitable use of Infliximab as a treatment for patients with progressive pulmonary sarcoidosis.

6 Epidemiology and Needs Assessment

Sarcoidosis is characterised by non-caseating granulomas (non-necrotising nodules of inflammation and scarring) in affected organs. The cause of sarcoidosis is not known.

General Practice data suggests an incidence of approximately three per 100,000 person years for sarcoidosis in the UK. Incidence is highest in people aged 20 to 50 years and appears to be higher in Afro-Caribbean people and marginally higher in women (NHS England 2017).

The presentation of sarcoidosis varies considerably from mild, acute self-limiting disease to chronic disease involving several organs and causing severe symptoms and functional impairment. The condition is staged from I (least severe) to III (most severe). 55% to 90% in patients presenting with stage I disease, 40% to 70% in patients with stage II disease and 10 to 20% of patients with stage III disease.

It often runs a benign course with high rates of spontaneous remission. It is estimated that 40% of all patients remit within six months (Gibson et al 1996). In contrast, patients with chronic disease suffer from unremitting disease activity, risk of organ failure and symptoms which can severely reduce their quality of life (van Rijswijk et al 2013). This accounts for about 25% of all patients with sarcoidosis (Jamilloux et al 2017).

The most commonly affected organ is the lung, which is affected in more than 90% of people with sarcoidosis. The second most commonly affected organ is the skin,
and other organs such as the eyes, brain, nervous system, liver and heart can also be affected. Estimates for cases with neurological involvement vary from 5% to 15%. It should be noted that this group in particular have a poor prognosis and present with severe acute events, e.g. optic neuritis and blindness, acute hydrocephalus and coma or progressive lower limb weakness (NHS England 2017).

Disease-related mortality is about 5%, with the most common causes of death being lung, cardiac and neurological disease that is refractory to therapy (NICE 2017).

7 Evidence Base

NHS England has concluded that there is not sufficient evidence to support a proposal for the routine commissioning of this treatment for the indication.

The evidence identified for the use of infliximab for refractory or progressive pulmonary sarcoidosis and/or neurosarcoidosis included one phase II randomised controlled study, one uncontrolled prospective study and six uncontrolled retrospective studies. The one phase II randomised double blind controlled trial compared infliximab to placebo. Improvements were reported in both groups of patients in this study. However no significant differences between the groups were reported. This trial closed early due to poor recruitment and was therefore underpowered to detect a difference between the groups. The results of this study should be treated with caution.

The uncontrolled studies generally reported improvements from baseline with infliximab on a range of outcome measures. In the five studies reporting clinical response, the majority of patients were judged to have shown an improvement by a clinician and in one study 73% of patients reported an improvement in their symptoms. When measures of quality of life, inflammatory response and severity of organs affected were reported a statistically significant improvement was seen. Improvements in pulmonary function and reductions in corticosteroid use were also reported in multiple studies but these did not always reach statistical significance.
The clinical meaningfulness of the improvements reported was not always clear.

The proportion of patients experiencing adverse events with infliximab was generally fairly high, as was the proportion of patients experiencing infections and discontinuing infliximab.

The populations in the uncontrolled studies were not always restricted to patients with only pulmonary and/or neurosarcoidosis. However they reported outcomes, such as pulmonary function parameters, separately for patients with a pulmonary treatment indication or reported outcomes for individual organs.

The only comparative study identified for the population of interest was published in 2006 and more recently published evidence for patients with refractory or progressive pulmonary and/or neurosarcoidosis is from uncontrolled studies only. It is not clear whether evidence from higher quality studies is likely to be published in the future.

In conclusion, Infliximab was generally associated with improvements from baseline in uncontrolled studies on a range of outcome measures with these improvements often reaching statistical significance. However, the evidence base was limited to a small, underpowered phase II RCT and uncontrolled studies, most of which were retrospective studies which are at risk of selection bias. The limitations of the evidence base limit the strength of any conclusions that can be drawn.

8  Proposed Criteria for Commissioning

Not applicable

9  Proposed Patient Pathway

Not applicable

10 Proposed Governance Arrangements
11 Proposed Mechanism for Funding

Not applicable

12 Proposed Audit Requirements

Not applicable

13 Documents That Have Informed This Policy Proposition


British Lung Foundation 2016 The Battle for Breath


14 Date of Review

This document will lapse upon publication by NHS England of a clinical commissioning policy for the proposed intervention that confirms whether it is routinely or non-routinely commissioned.
15 References


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